Leading Change – Transforming, Expanding, and Advancing the Family Treatment Court Movement to Better Serve Children and Families

California Association of Collaborative Courts Conference Phil Breitenbucher, MSW Theresa Lemus, MBA, RN, LADC Children and Family Futures September 12, 2018





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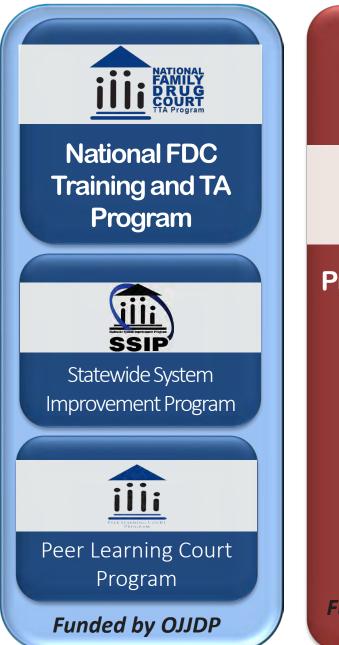


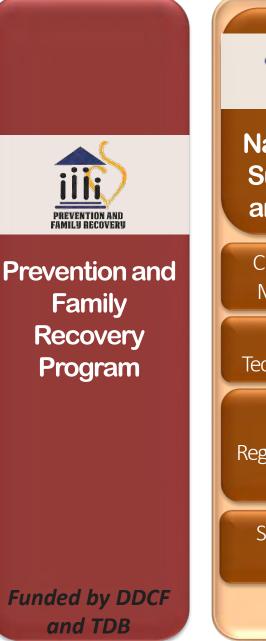
To improve safety, permanency, well-being, and recovery outcomes for children, parents, and families affected by trauma, substance use, and mental health disorders.



Center for Children and Family Futures Strengthening Partnerships, Improving Family Outcomes

Center for Children and Family Futures—Initiative Inventory





tance Abuse and Child Welfe **National Center on** Substance Abuse and Child Welfare Children Affected by Methamphetamine In-Depth Technical Assistance (IDTA) **Regional Partnership Grants** Rounds I-4

> Substance-Exposed Infants IDTA

Funded by ACF/CB, SAMHSA Quality Improvement Center for Collaborative Community Court Teams

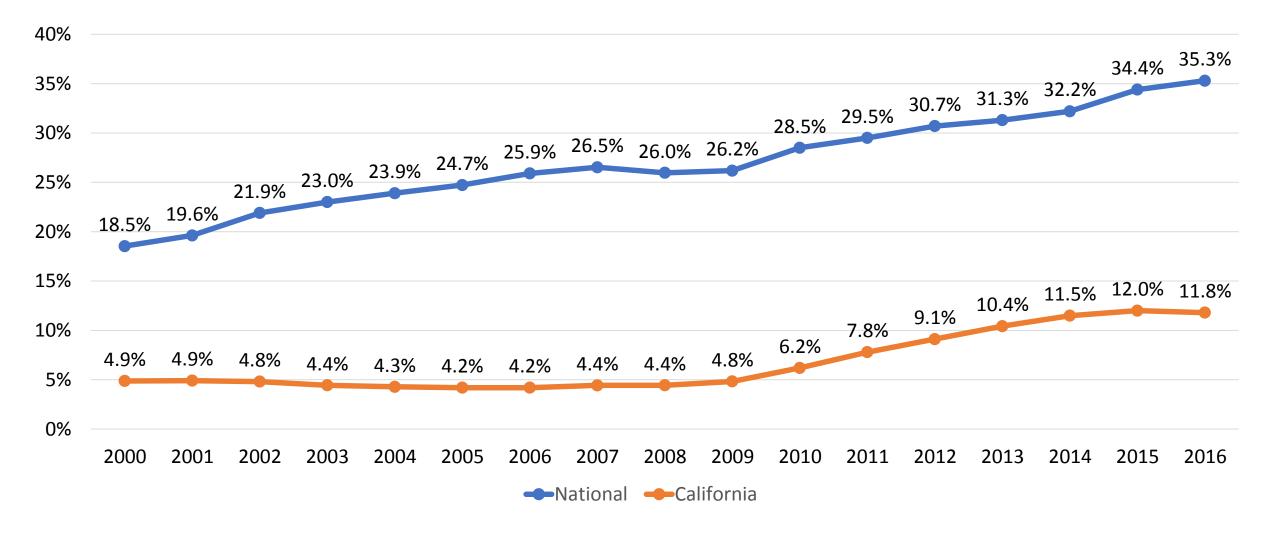
Funded by ACF/ACYF, CB

Research and Evaluation



* 2002 – 2007 SAMHSA National Survey on Drug Use and Health (NSDUH)

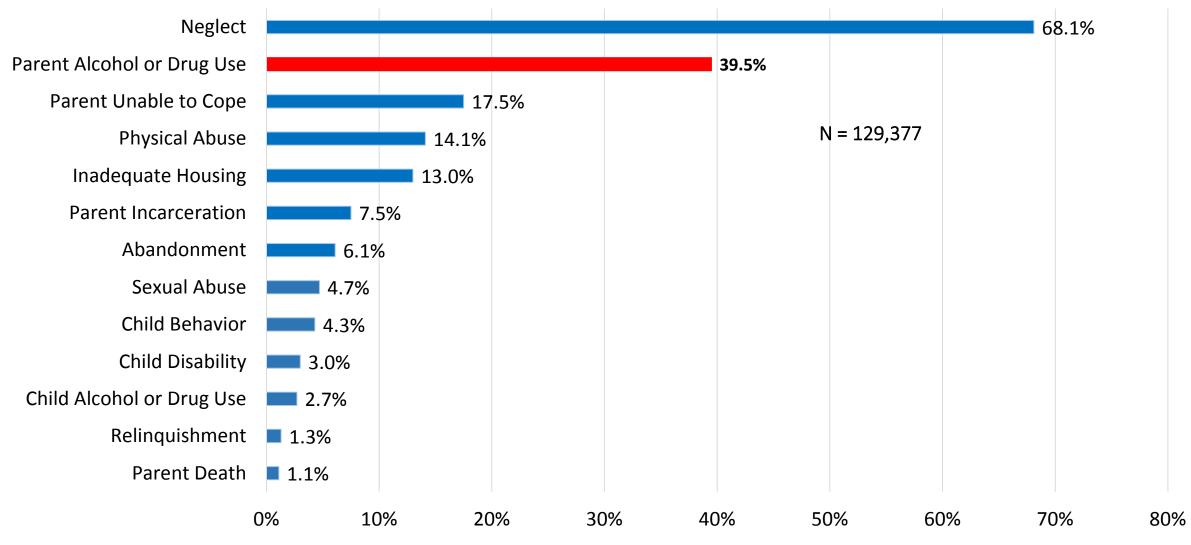
Prevalence of Parental Alcohol or Other Drug Use as a Reason for Removal in the United States, 2000 to 2016



Note: Estimates based on **all children in out of home care at some point** during Fiscal Year

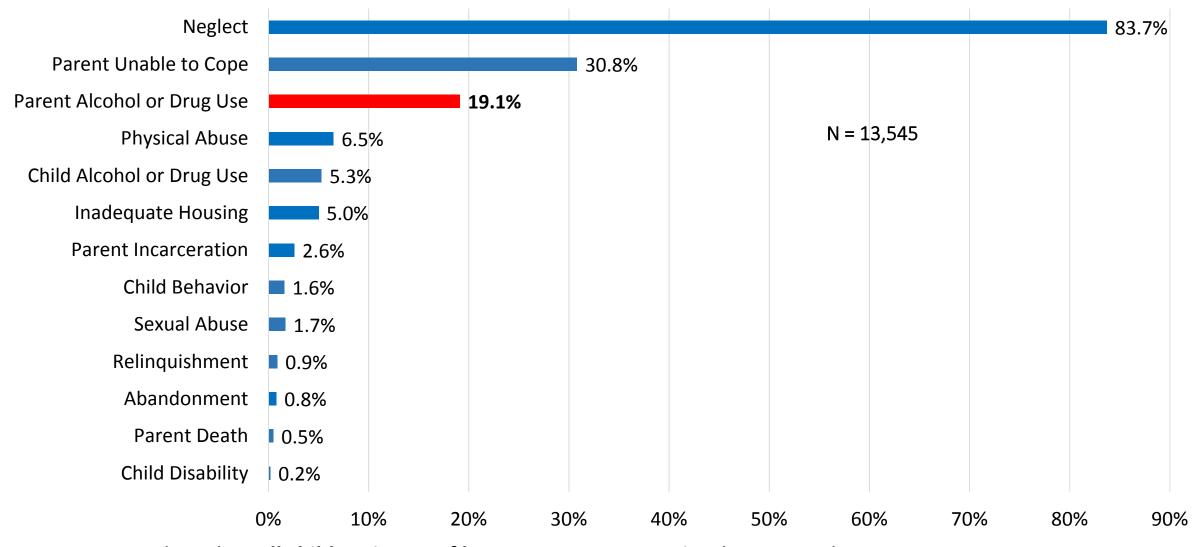
Source: AFCARS Data, 2000-2016

Percent of Children with Terminated Parental Rights by Reason for Removal in the United States, 2016



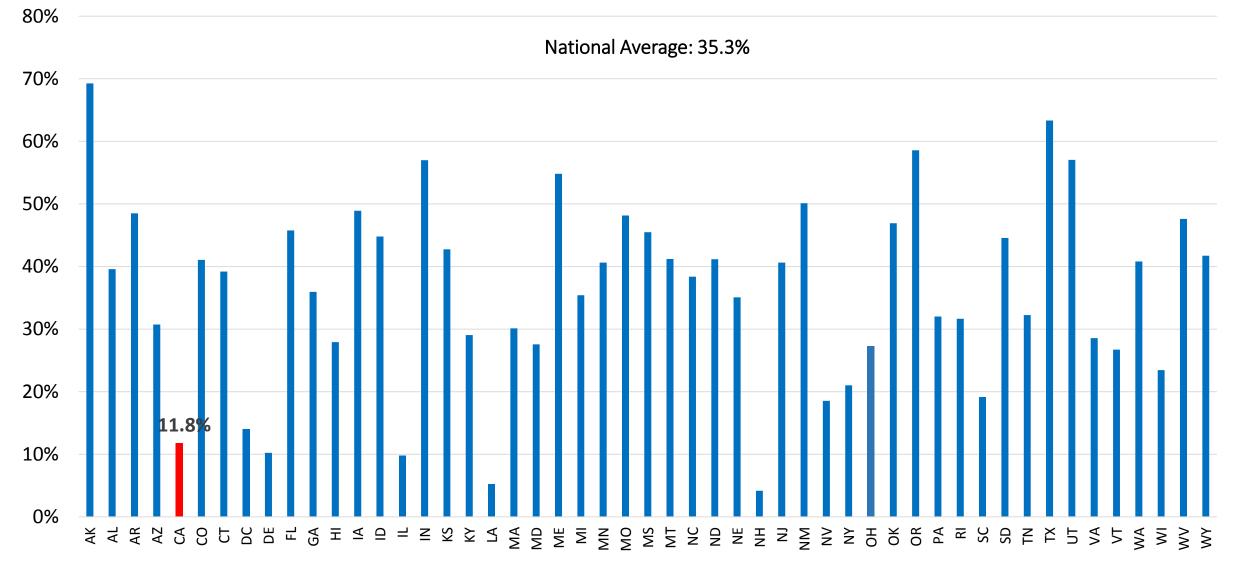
Note: Estimates based on **all children in out of home care at some point** during Fiscal Year

Percent of Children with Terminated Parental Rights by Reason for Removal in California, 2016



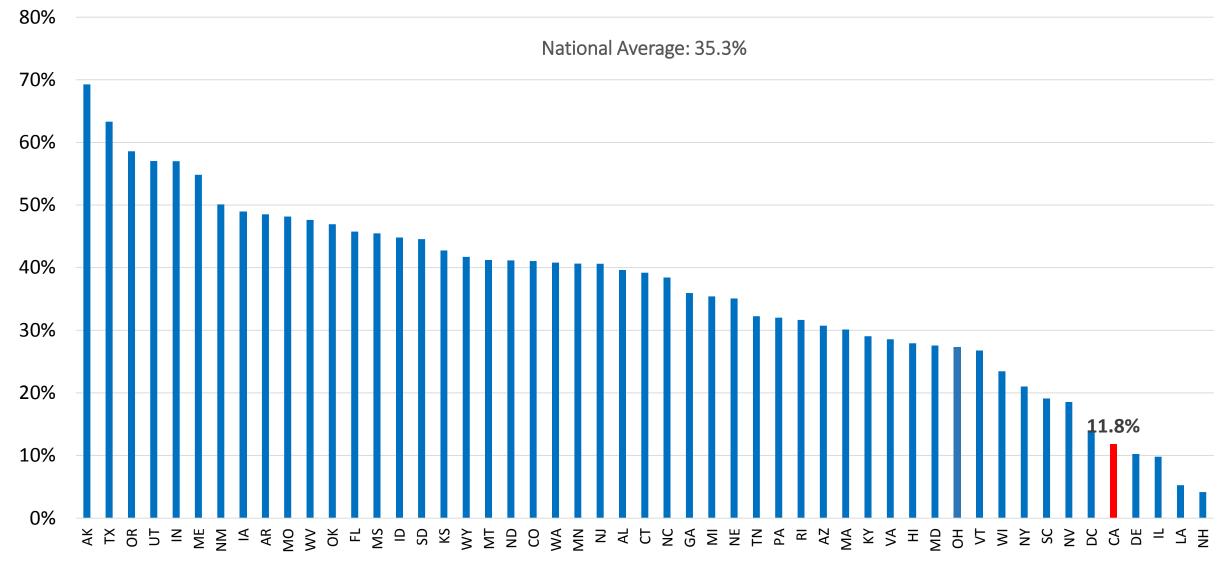
Note: Estimates based on **all children in out of home care at some point** during Fiscal Year

Parental Alcohol or Other Drug Use as a Reason for Removal by State, 2016



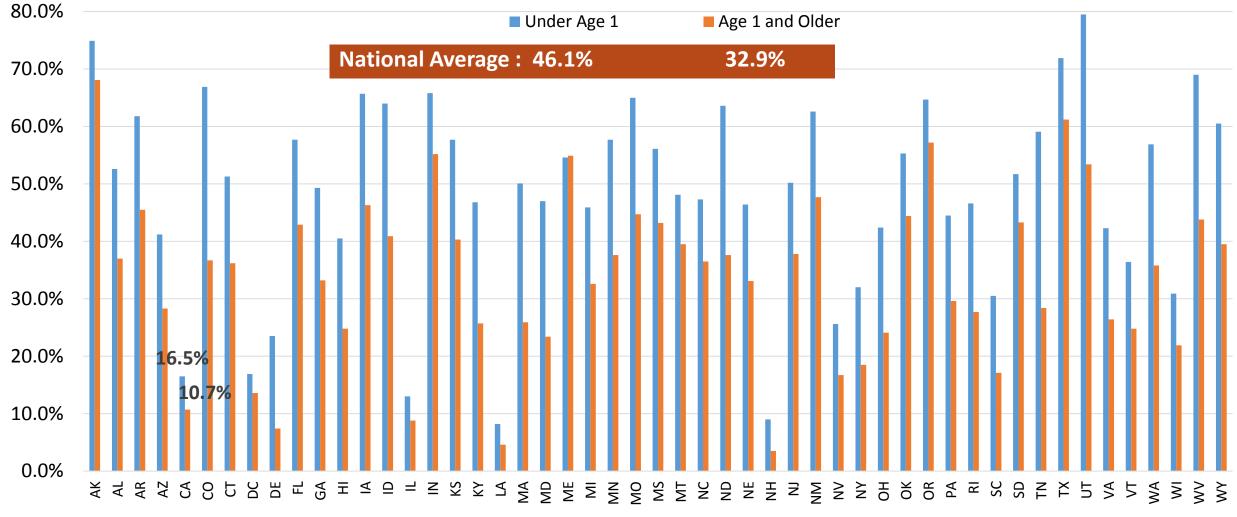
Note: Estimates based on *all children in out of home care at some point* during Fiscal Year

Parental Alcohol or Other Drug Use as a Reason for Removal by State, 2016



Note: Estimates based on <u>all children in out of home care at some point</u> during Fiscal Year

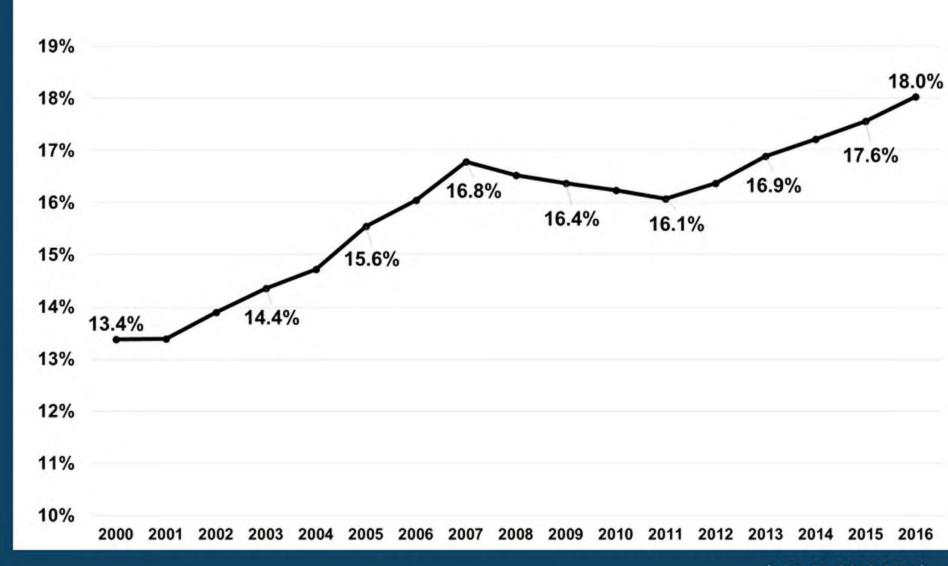
Percent of Children Removed with Alcohol or Other Drug Use as a Reason for Removal by Age, 2016



Note: Estimates based on <u>all children in out of home care at some point</u> during Fiscal Year

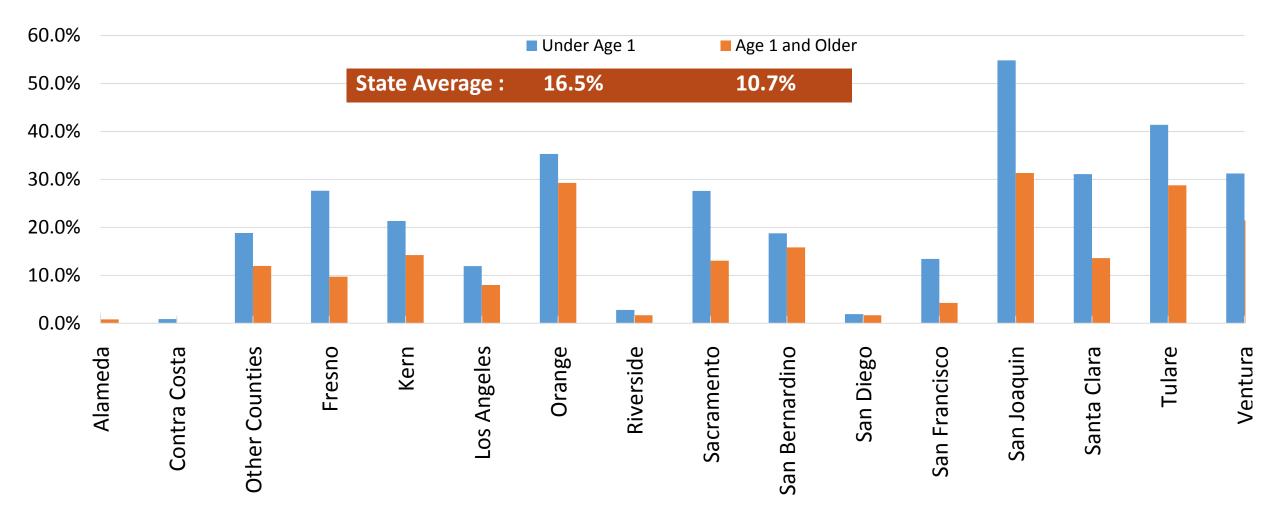
OF ALL CHILDREN WHO ENTERED OUT-OF-HOME CARE, PERCENT WHO WERE UNDER AGE ONE 2000-2016

Children under age one are a growing percentage of children who enter out of home care each year.



(AFCARS, 2000-2016)

Percent of Children Removed with Alcohol or Other Drug Use as a Reason for Removal by Age, 2016



Note: Estimates based on **all children in out of home care at some point** during Fiscal Year

Percent Change of Children Under Age 1 Placed in Out of Home Care by State, 2012-2016

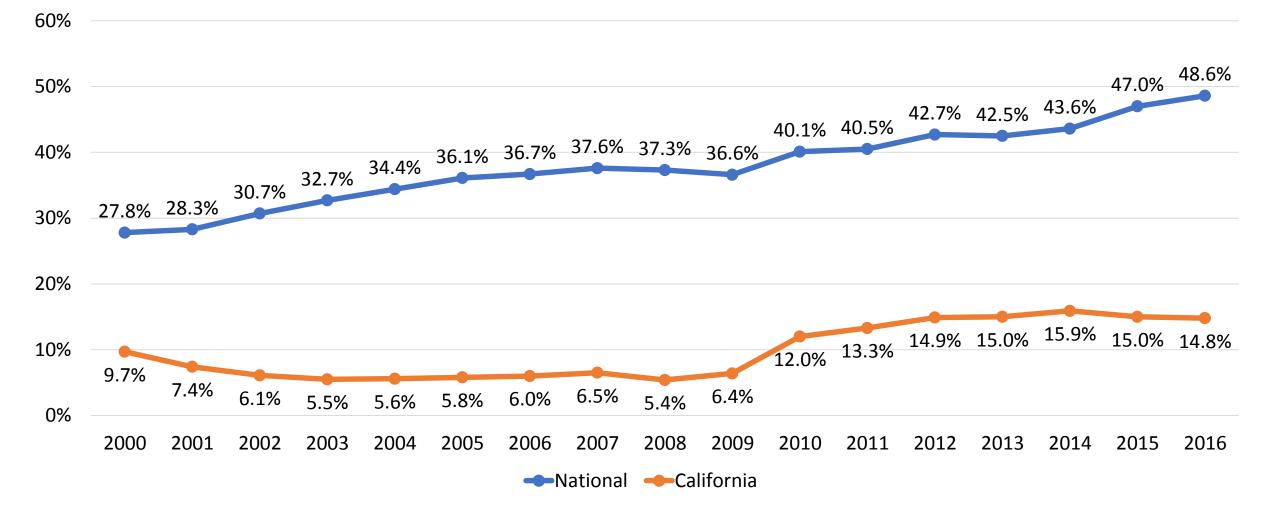
72% of states (N=37) had an increased rate of children under Age 1 placed in OOHC from 2012 to

2016

Note: Estimates based on children who entered out of home care during Fiscal Year

(AFCARS, 2012-2016)

Percent of Children Under Age 1 with Parental Alcohol or Other Drug Use as a Reason for Removal in the United States, 2000 to 2016



Note: Estimates based on children under age 1 who entered out of home care during Fiscal Year

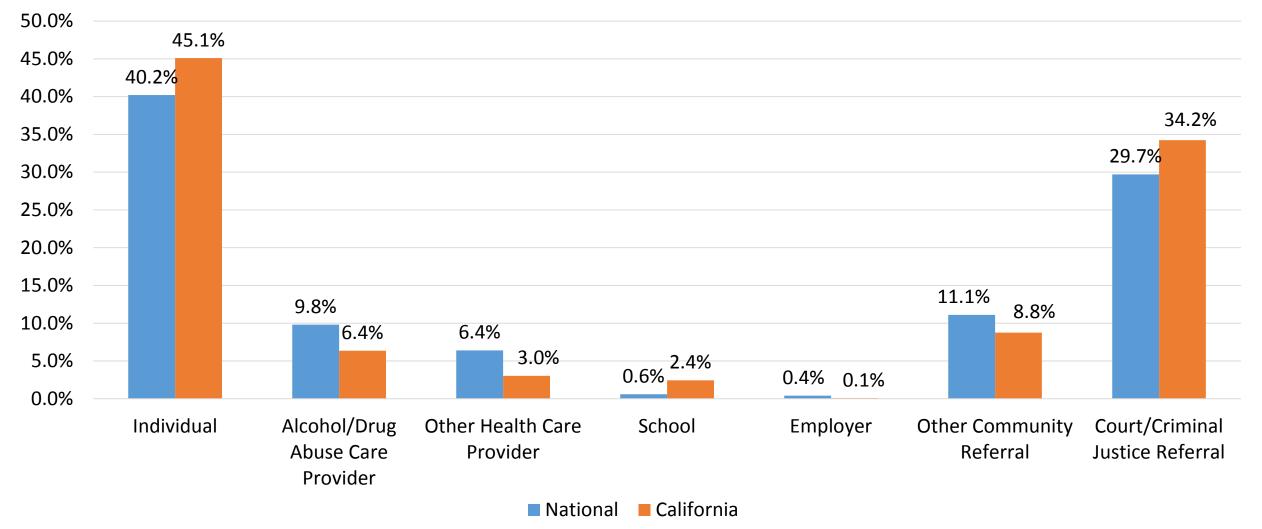
Source: AFCARS Data, 2000-2016

Substance Abuse Treatment Admissions in the United States and California, 2015^[1]

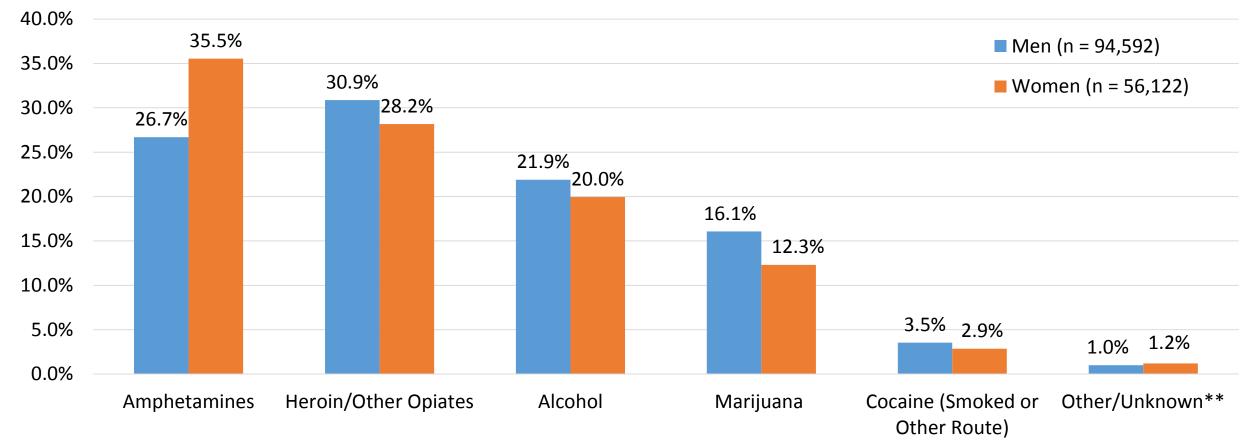
Demographics	National (n = 1,645,968)	California (n = 150,865)
Gender	Male: 65.5%, Female: 34.5%	Male: 62.7%, Female: 37.2%
Age At Admission (years)	Under 20: 8.5% 21-30: 32.2% 31-40: 25.7% 41-50: 18.4% 51+: 15.2%	Under 20: 12.1% 21-30: 30.5% 31-40: 25.6% 41-50: 15.0% 51+: 14.8%
Race	 American Indian or Alaska Native: 2.5% Asian or Native Hawaiian or Other Pacific Islander: 1.2% Black or African American: 18.8% White: 65.6% Other: 7.8% Unknown: 4.1% 	 American Indian or Alaska Native: 1.7% Asian or Native Hawaiian or Other Pacific Islander: 2.6% Black or African American: 11.6% White: 54.4% Other: 24.4% Unknown: 5.3%
Ethnicity	Hispanic or Latino: 14.1%	Hispanic or Latino: 36.4%

Source: TEDS-Admission Data, 2015

Primary Referral Source for Substance Abuse Treatment Admissions in the United States and California, 2015^[2]



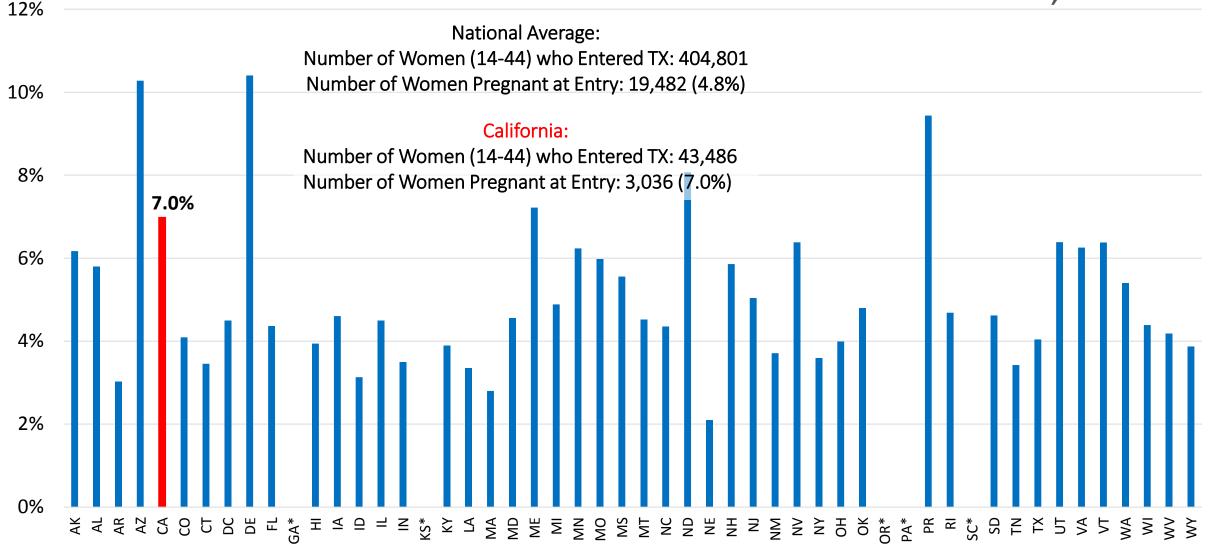
Substance Abuse Treatment Admissions by Primary Substance and Gender in California, 2015



* This category includes admissions for non-prescription use of methadone, codeine, morphine, oxycodone, hydromorphone, meperidine, opium, and other drugs with morphine-like effects.

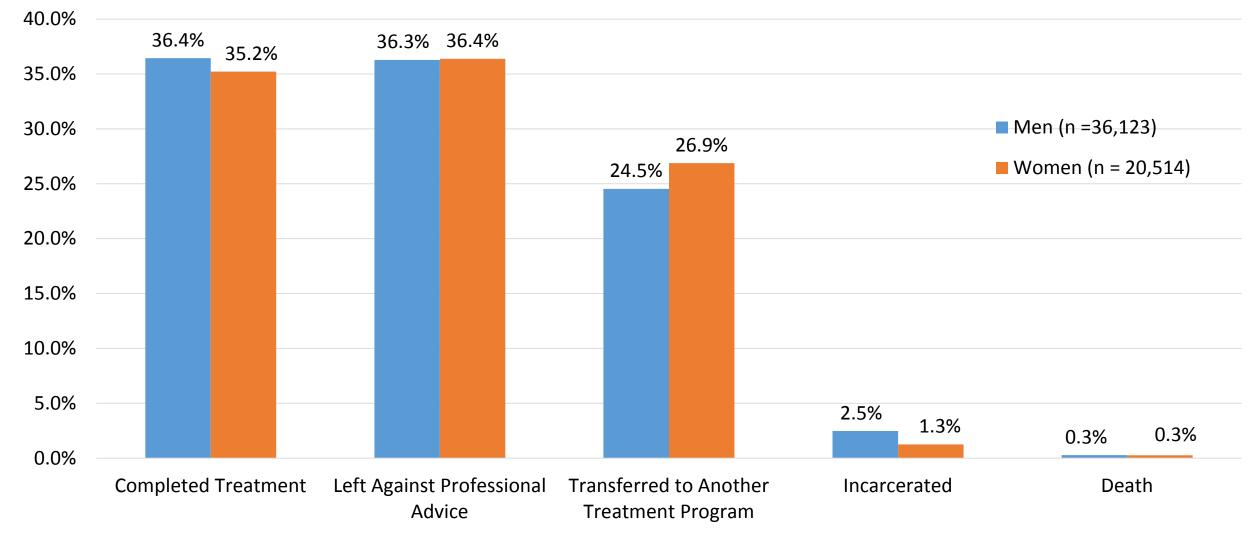
** This category includes tranquilizers, other stimulants, inhalants, sedatives, PCP, and hallucinogens.

Women of Childbearing Age (Ages 15-44) Who Were Pregnant at Treatment Admission in the United States, 2015^[3]



*2015 TEDS Data was not available for South Carolina, Georgia, Kansas, Oregon, and Pennsylvania.

Substance Abuse Treatment Discharge Reasons by Gender in California, 2014^[4]



* This category includes moved, illness, hospitalization, or other reason somewhat out of client's control.

Source: TEDS-Discharge Data, 2014

Notes

- 1.National-level information on substance use treatment admissions is not currently available for the 2016 and 2017 fiscal years.
- 2.Information on primary referral source for substance abuse treatment admissions is currently not available for any fiscal year after 2015.
- 3.Information on pregnancy status at substance abuse treatment admission is currently not available for any fiscal year after 2015.
- 4.Information on substance abuse treatment discharge is currently not available for any fiscal year after 2014.

References

- U.S. Department of Health and Human Services, Substance Abuse and Mental Health Services Administration, Center for Behavioral Health Statistics and Quality. State Summaries for of Client Admissions Data (2015). Available from https://wwwdasis.samhsa.gov/webt/newmapv1.htm
- U.S. Department of Health and Human Services, Substance Abuse and Mental Health Services Administration, Center for Behavioral Health Statistics and Quality. The Treatment Episode Data Set: Admissions (2015). Available from <u>https://www.datafiles.samhsa.gov/study-series/treatment-episode-data-set-admissions-teds-nid13518</u>
- U.S. Department of Health and Human Services, Substance Abuse and Mental Health Services Administration, Center for Behavioral Health Statistics and Quality. The Treatment Episode Data Set: Discharges (2014). Available from <u>https://www.datafiles.samhsa.gov/study-series/treatment-episode-data-set-dischargesteds-d-nid13520</u>

- Identification: Only a handful of states have universal screening or standardized screening tools that are used to detect parental substance use during investigations of child abuse and neglect.
- 2. Data Collection: Few states have standardized protocols for recording the data in their information system.

Resulting in **state by state variation** in estimated prevalence of parental substance use as factors in child removals

The most recent studies on prevalence were published over a decade ago!

Seay, Kristen. (2015) How Many Child Welfare Involved Families are Affected by Substance Abuse? A Common Question that Remains Unanswered. Child Welfare

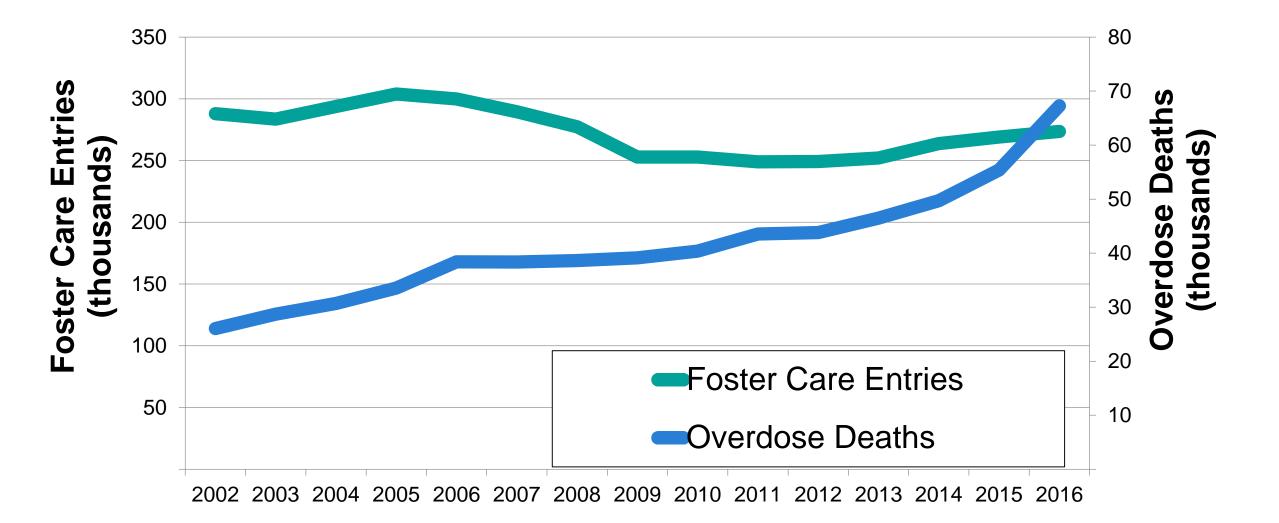
Assistant Secretary on Planning and Evaluation (ASPE) Study on Substance Misuse and Child Welfare



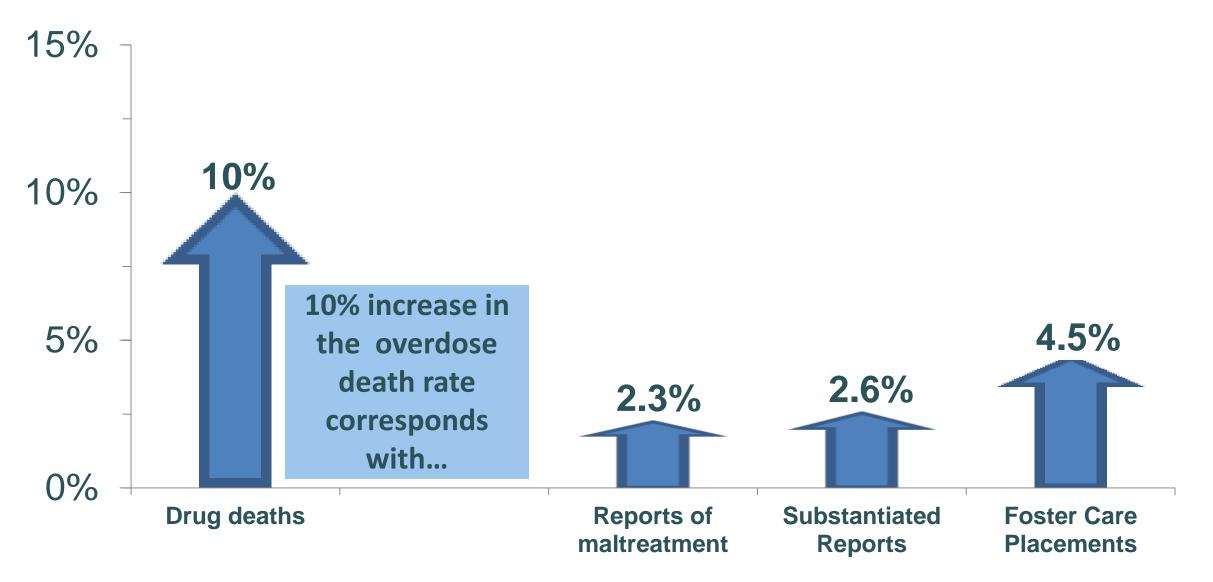
Identify the effect of substance use prevalence and drug death rates on child welfare caseloads, including:

- Total reports of child maltreatment
- Substantiated reports of child maltreatment
- Foster care entries

Comparison of Overdose Deaths and Foster Care Entries 2002-2016

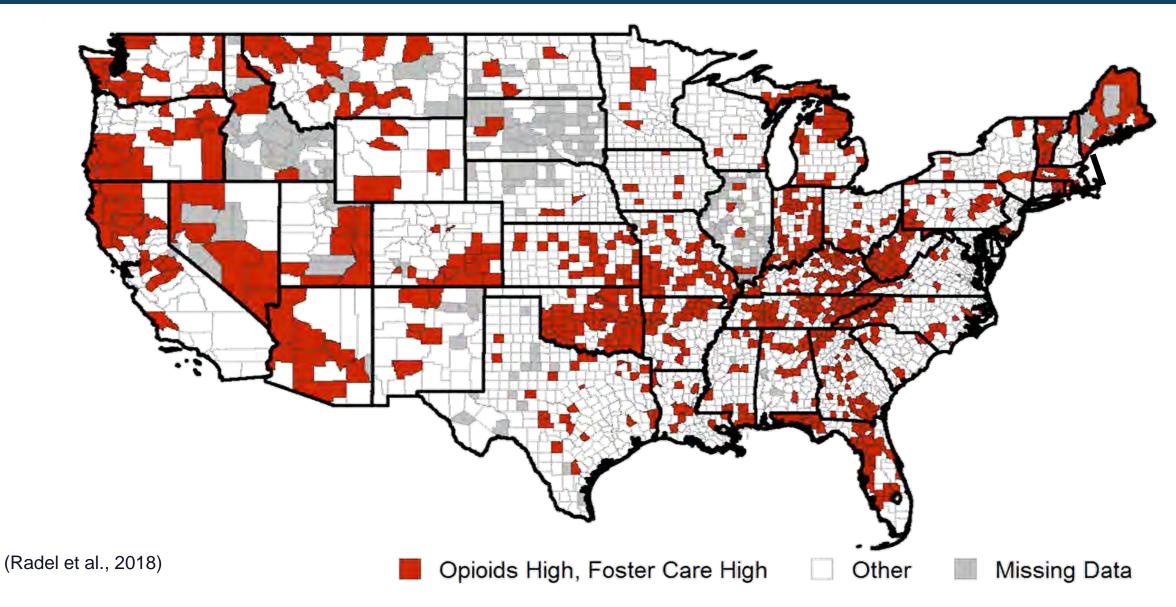


Relationship of Substance Use and Child Welfare Indicators



(Radel et al., 2018)

Counties Where Rates of Drug Overdose Deaths and Foster Care Entries Were Both Above the National Median, 2015





Today: Over 730 children will be removed from their parents This hour: 30 children will be removed; 5 of these will be **babies** under age 1

Statement of the Problem

How many children in the child welfare system have a parent in need of treatment?

- Between 60–80% of substantiated child abuse and neglect cases involve substance use by a custodial parent or guardian (Young et al., 2007)
- 61% of infants, 41% of older children who are in out-of-home care (Wulczyn, Ernst and Fisher, 2011)
- 87% of families in foster care with one parent in need; 67% with two (Smith, Johnson, Pears, Fisher, DeGarmo, 2007)

The Need to Do Better for Families



Substance use disorders (SUDs) can negatively affect a parent's ability to provide a stable, nurturing home and environment. Most children involved in the child welfare system and placed in out-of-home care have a parent with a **SUD** (Young, Boles & Otero, 2007).

Families affected by parental SUDs have a **lower likelihood of successful reunification** with their children, and their children tend to **stay in the foster care system longer** than children of parents without SUDs (Gregorie & Shultz, 2001). The lack of coordination and collaboration across child welfare, substance use disorder treatment and family or dependency drug court systems has hindered their ability to fully support these families (US Depart. of Health and Human Services, 1999).

The Adoption and Safe Families Act

ASFA (PL 105-89) Time Clock

The Matter of Time

Child Welfare – 12-month timetable for reunification

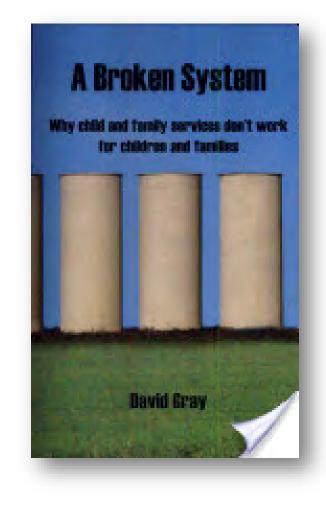
for Conflicting Clocks

Treatment and recovery – ongoing process that may take longer

Child Development – early intervention and impact on bonding and attachment

A Broken System: Why Child and Family Services Don't Work for Children and Families

- We've created a system that pays more attention to money and services than it pays to children and families.
- In those few cases where children and families do get all the help they need, it's most likely because someone working inside the system bends or breaks the rules that get in the way when you try to help.
- Inventing ways to get around the barriers that prevent you from helping kids and families - may be the most important work people do in the system today.



"I wish my parents got drug treatment"

Stay home Go home Find home

"the remarkable ability to find their way home, even across huge and disorienting distances"

How can we do better?

• How can we get parents into treatment sooner?

- How can we get them home sooner?
- How can keep kids safe and families together?

• Work together to improve outcomes for children and families?

FDC Model as a Collaborative Solution

Judicial Oversight

Comprehensive Services

Drug Court Hearings Therapeutic Jurisprudence Access to Quality Treatment and Enhanced Recovery Support

Enhanced Family-Based Services

No single

agency can do this alone

When Systems Work Together, Families Do Better

Recovery

Remain at home

Reunification

Repeat maltreatment

Re-entry

Median # of days to admission

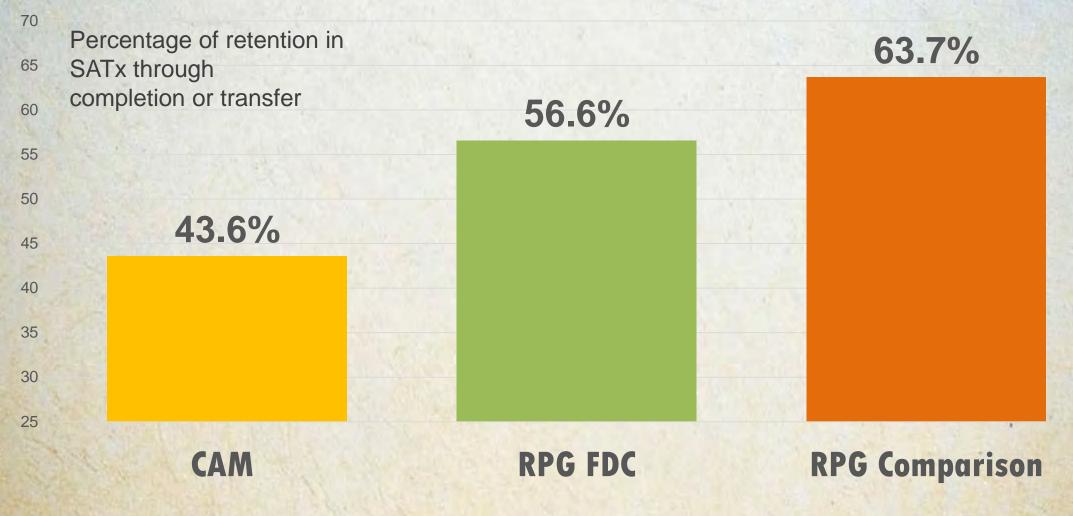
 Median of 0.0 days indicating that it was most common for adults to access care the same day they entered CAM services
 22.0

 0
 RPG FDC
 RPG Comparison

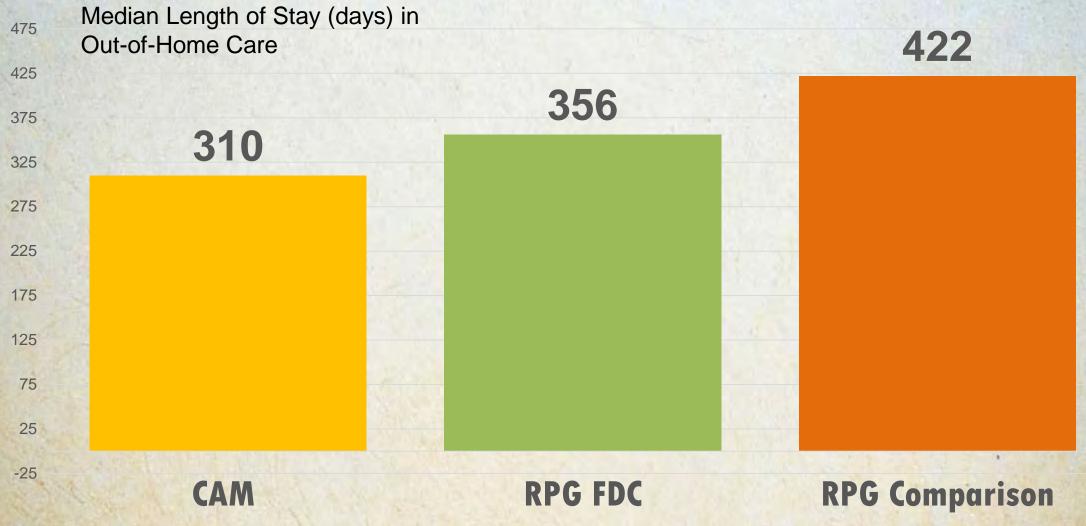
Access to Treatment

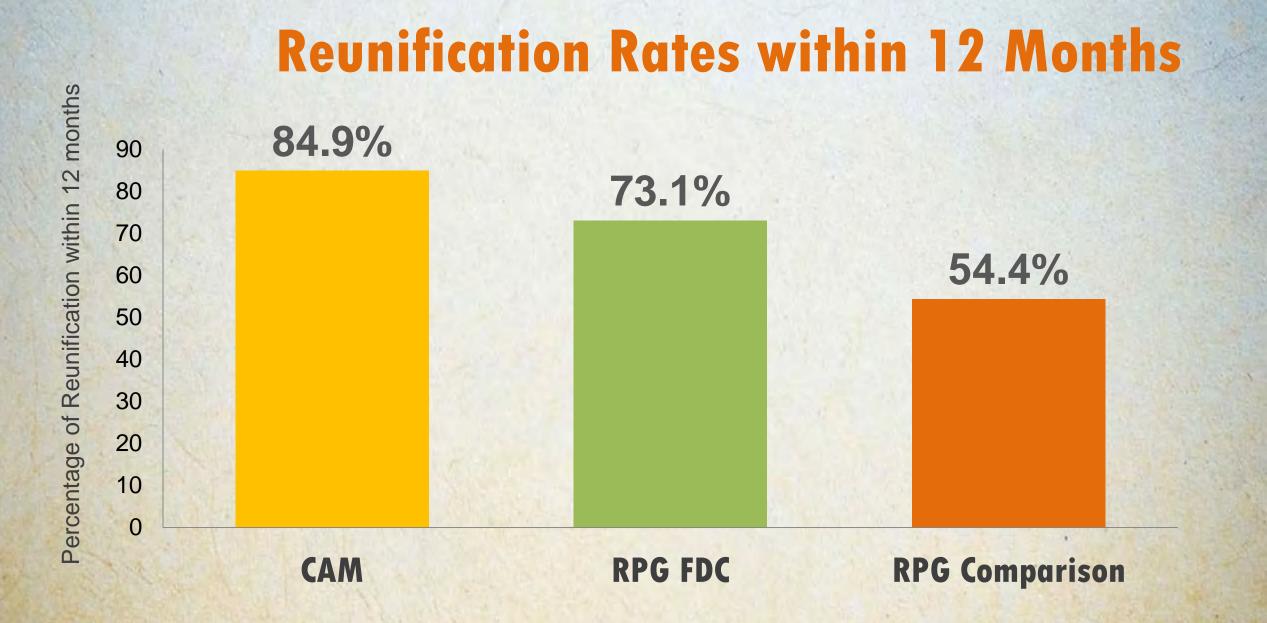
45.5

Treatment Completion Rates



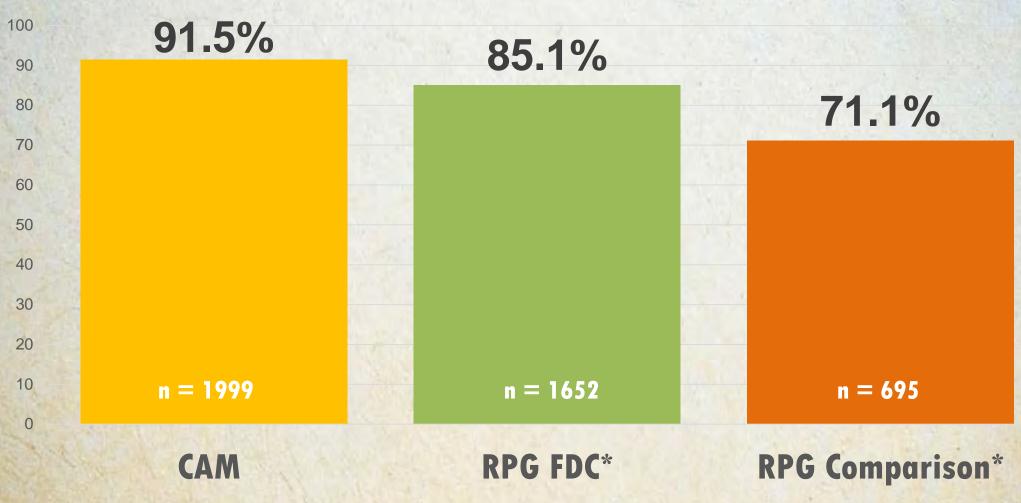
Days in Foster Care





Remained in Home

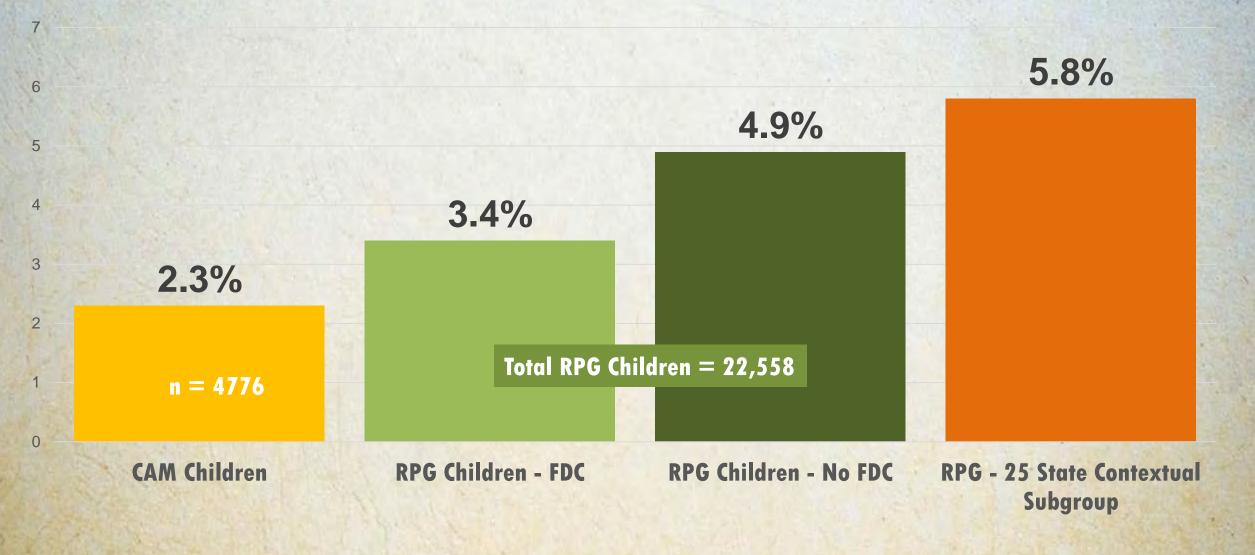
Percentage of children who remained at home throughout program participation



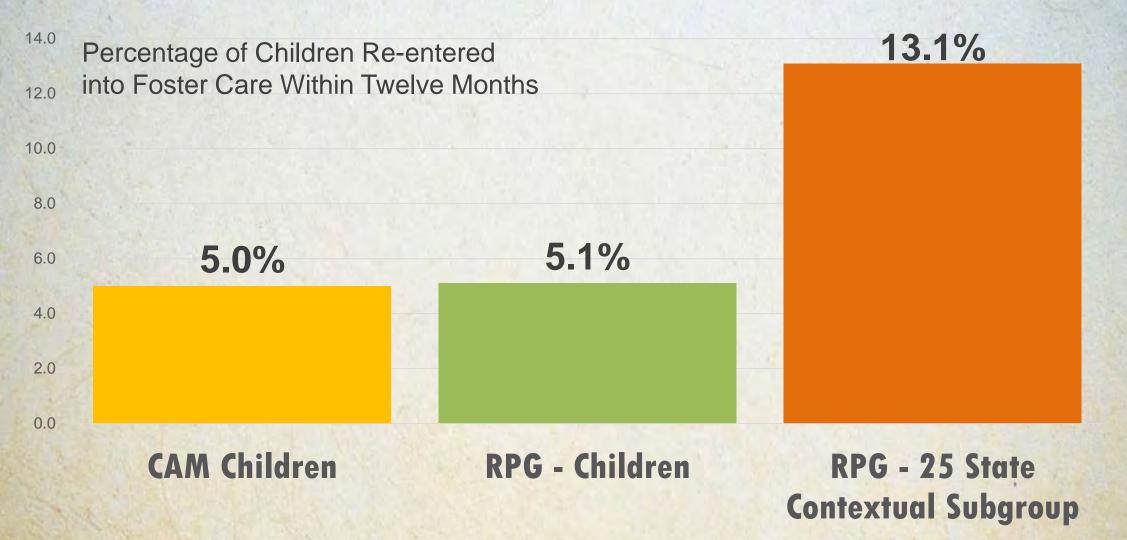
* This analysis is based on 8 RPG Grantees who implemented an FDC and submitted comparison group data

Re-occurrence of Child Maltreatment

Percentage of children who had substantiated/indicated maltreatment within 6 months



Re-entries into Foster Care



Cost Savings

Per Family

- \$ 5,022 Baltimore, MD
 \$ 5,593 Jackson County, OR
 \$ 13,104 Marion County, OR
- \$ 16,340 Kansas \$ 12,254 Sacramento, CA

Per Child

Who Do FDC's Work For?

Studies show equivalent or better outcomes:

- Co-occurring mental health problems
- Unemployed
- Less than a high school education
- Criminal history
- Inadequate housing
- Risk for domestic violence
- Methamphetamine, crack cocaine, or alcohol
- Prior CWS history



What does the research say about successful and timely reunification?

Factors for Successful Reunification

- Family-centered approach to services
- Collaborating with agencies across systems to build a family-centered model
- Coordinated case work
- Parenting and sibling time
- Supporting reunification, post-reunification and preventing re-entry

Sources: Supporting Reunification and Preventing Reentry Into Out-of-Home Care (February 2012) and Family Reunification: What the Evidence Shows (June 2011) - Child Welfare Information Gateway, Children's Bureau/ACYF

Important Practices of FDCs

•System of identifying families

• Timely access to assessment and treatment services

- Increased management of recovery services and compliance with treatment
- Improved family-centered services and parent-child relationships
- Increased judicial oversight
- Systematic response for participants contingency management
- Collaborative non-adversarial approach grounded in efficient communication across service systems and court

Sources: 2002 Process Evaluation and Findings from 2015 CAM Evaluation

A Reflection

Strengthening Partnerships | Improving Outcomes

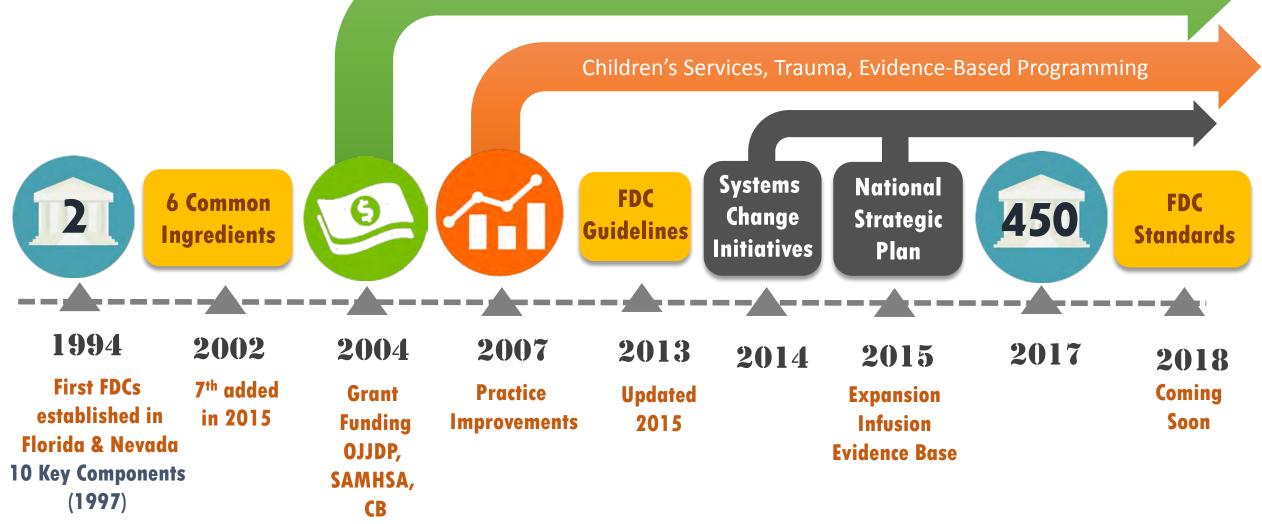


Family Drug Court Movement



Family Drug Court Movement

Regional Partnership Grants, Children Affected by Meth, FDC Enhance & Expansion



A Road Map for the Movement

National Strategic Plan For Family Drug Courts





This project is supported by Award No. 2013-DG-BX-K002 awarded by the Office of Juvenile Justice and Delinquency Presention Office of Justice Programs. The opinions, findings, and conclusions or recommendations expressed in this publication are those of the author(s) and do not necessarily reflect the views of the Department of Justice. Ensure Quality Implementation

2 Expansion of FDC Reach

Build Evidence Base

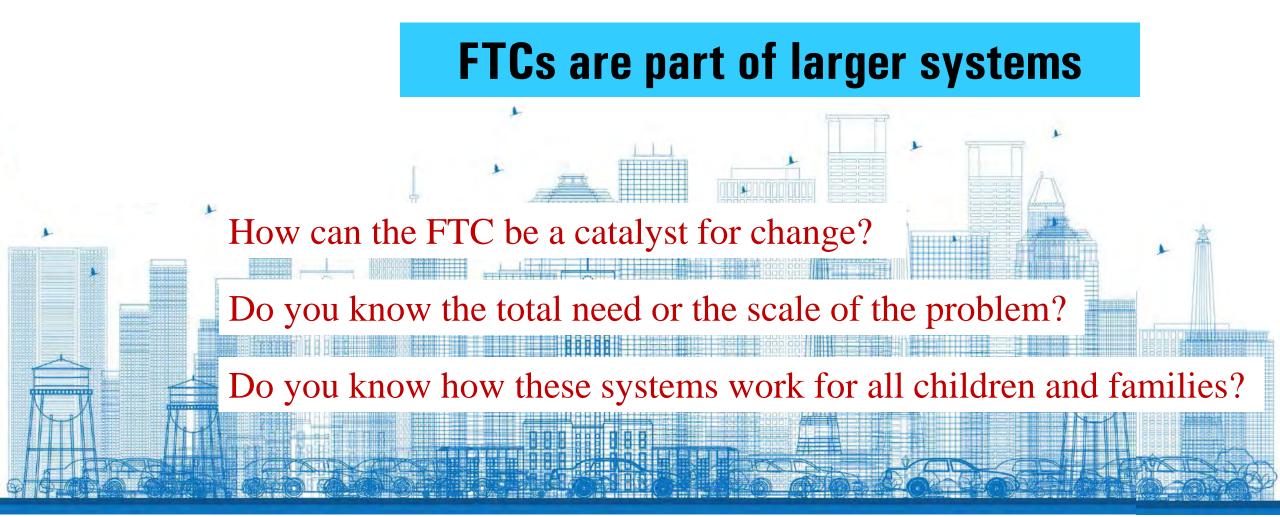
Available at https://www.cffutures.org/report/national-strategic-plan/

National Vision



Every family in the child welfare system affected by parental/caregiver substance use disorders will have timely access to comprehensive and coordinated screening, assessment and service delivery for family's success.

Part of Greater Whole



A Road Map for the Movement

National Strategic Plan For Family Drug Courts





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2 Expansion of FDC Reach

Build Evidence Base

Available at https://www.cffutures.org/report/national-strategic-plan/

Top **3** Threats to the FDC Movement

Accountability to the FDC Model

Being Apart fromSystems Change vs.Being A Part ofSystems Change

2

3

Disproportionality and Equity



What is Leadership?



Providing the **Vision** and the **drive** to use resources to get results while building trusted relationships within staff and amongst partners

Client-Centered and Empathetic

What is Leadership?

Influence Persuasion, Trust, Commitment—

Illustrating the Vision, Building Relationships, and Gaining Commitment

Barrier Busting & Results-Based Accountability-



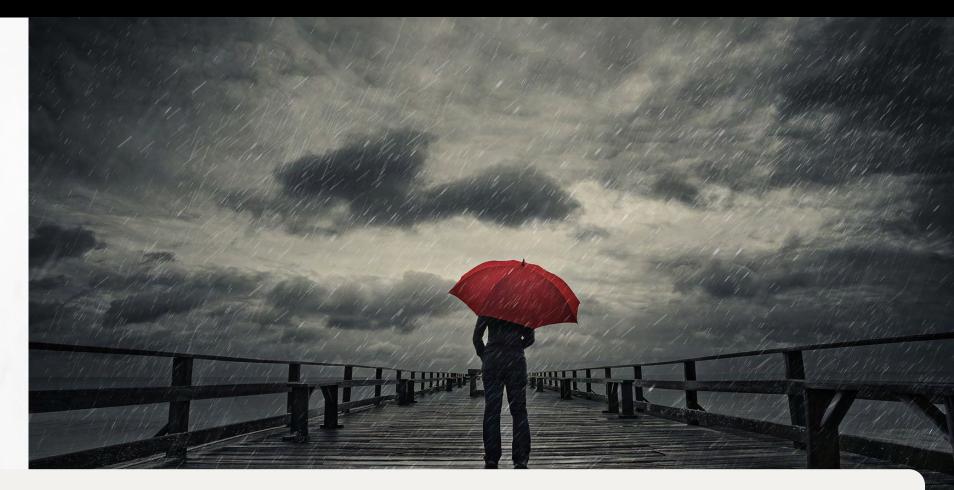
Ensuring Adequate Information Flow & Data-Driven Decision-Making

Cultivate

Building Champions and Growing Resources—

Develop New and Existing Leaders and Increase Resources

Top **3** Threats to the FDC Movement



Accountability to the FDC Model

1

National Strategic Plan for FDCs



Ensure Quality Implementation









OPPORTUNITIES

Building Capacity for Quality Implementation

National Standards for Family Drug Courts



Center for Children and Family Futures Strengthening Partnerships, Improving Family Outcomes

TTA Program

NATIONAL

DRUG COURT

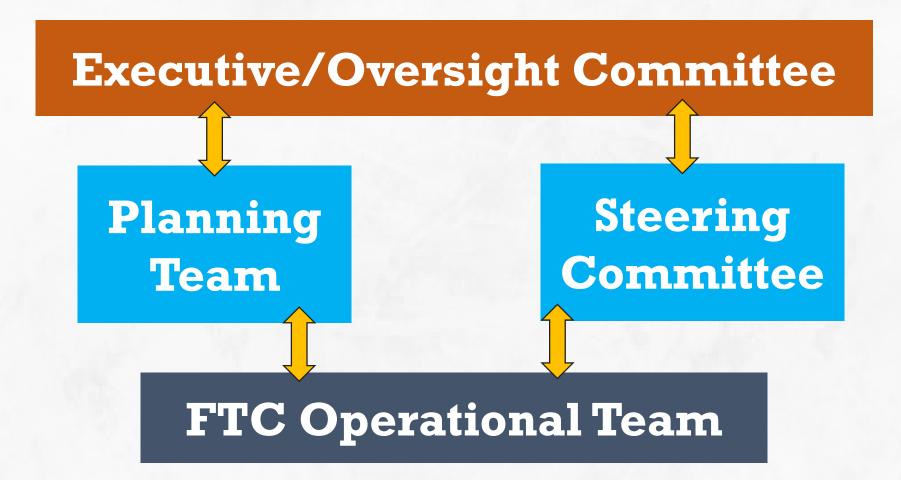
STRATEGIES

CRITICAL QUESTIONS

Building Capacity for Quality Implementation

and

Multi-Disciplinary Governance Structure



Family-Focused Treatment and Services

Timely Assessment and Access to Services

Recovery Planning and Reunification



Comprehensive Quality Services for Parents and Children

Family Treatment Court Structure





Collaborative Case Management

Therapeutic Responses to Behavior



Data and Information Sharing

Continuous Quality Improvement

Ongoing Evaluation of Program

Staff Training

Data Dashboard

Court Observation

TAKING ACTION

Ensuring Quality Implementation

SSIP Grantees

- Ohio
- Iowa

Peer Learning Courts

- Miami-Dade County DDC (FL)
- Tulsa County FDC (OK)





TOOLS and RESOURCES

Planning Guide for Family Drug Courts

Data Dashboard

Court Observation Tools

FDC Needs Assessment

https://www.cffutures.org/national-fdc-tta-program/



Top **3** Threats to the FDC Movement

Accountability to the FDC Model

2 Being Apart from Systems Change vs. Being A Part of Systems Change

- Child Abuse Prevention and Treatment Act (CAPTA)
- Comprehensive Addiction and Recovery Act (CARA)
- Plans of Safe Care (PoSC)

Makes changes to federal child welfare financing, including allowing for federal Title IV-E dollars to reimburse states for substance use, mental health prevention and treatment services and parenting programs for children at imminent risk of being placed in foster care and their families

- Provisions Related to Substance Use and Mental Health Treatment for Families
 - Reimbursement for Family Residential Substance Use Disorder Treatment – October 1, 2018
 - Use of Title IV-E Funds to Prevent Child Placement in Out-of-Home Care – **October 1, 2019**
 - Reauthorization of Regional Partnership Grants

Family First Prevention Services Act (2018)



Opportunity

National Strategic Plan for FDCs



Expansion of FDC Reach









OPPORTUNITIES

Systems Change









Project Thinking

Systems Thinking

STRATEGIES

CRITICAL QUESTIONS

FDCs as a Continuum of Care

Matching Services to Needs

Low Risk	Child Welfare Factors	High Risk
Low Need	Treatment and Services	High Need
		Family Treatment CourtsImage: Second systemImage: Second systemImage

Continuum of Care

Applying What Works for Families Affected by Substance Use Disorders to Achieve Larger Systems Change



Early system of identifying families in need of substance use disorder treatment



Family-centered treatment and services to improve parent-child relationships



Collaborative non-adversarial approaches and efficient cross-systems communication

oversight



Timely access to assessment and treatment services

Increased judicial



Increased management of recovery services and compliance with treatment



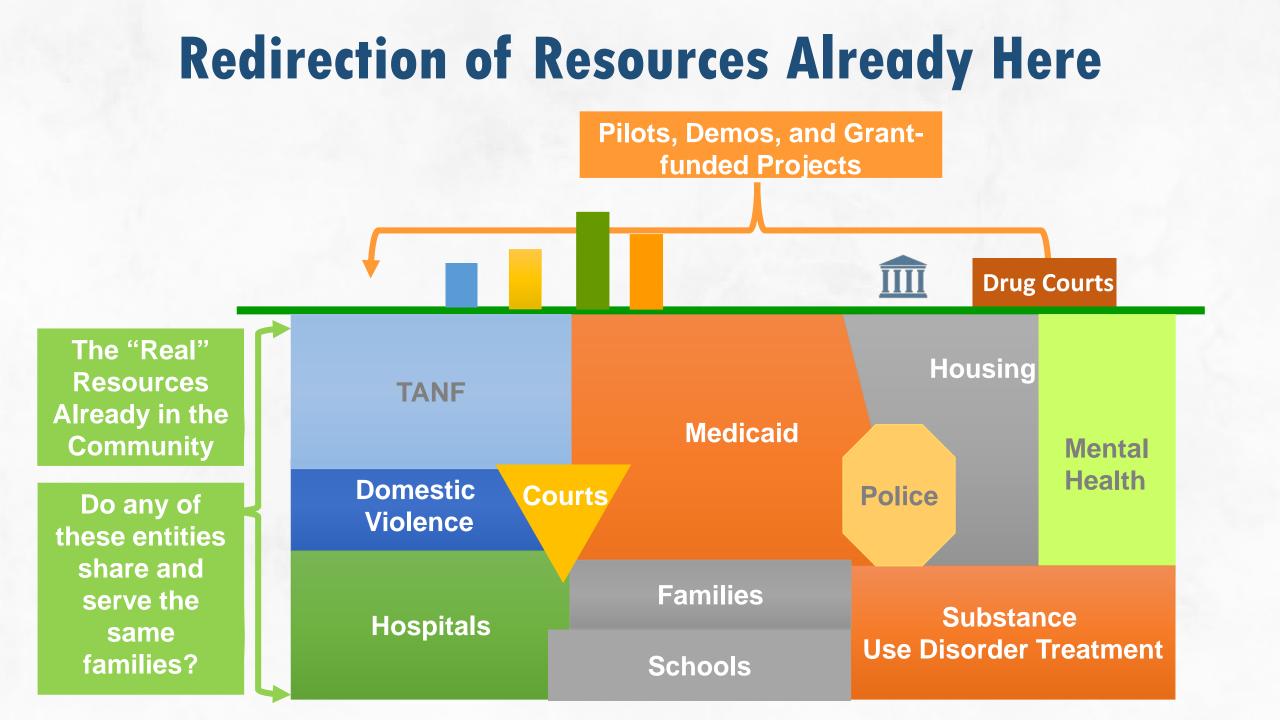
Systematic response for participants – contingency management

STRATEGIES

CRITICAL QUESTIONS

Funding FDC Services

and



TAKING ACTION

Expanding the Reach of FDCs

SSIP Grantees

- Colorado
- New York

Peer Learning Courts

- Sacramento EIFDC (CA)
- Tompkins County FTC (NY)





TOOLS and RESOURCES

Statewide Systems Improvement Program - Lessons

Peer Learning Court Profiles

https://www.cffutures.org/national-fdc-tta-program/



Top 3 Threats to the FDC Movement

Accountability to the FDC Model

Being Apart from Systems Change vs. Being A Part of Systems Change

2



National Strategic Plan for FDCs



Build the Evidence Base









OPPORTUNITIES

FDC Research

Apdate from the field ...

State of FDC Research



What Has Been Accomplished?

STRATEGIES

CRITICAL QUESTIONS

Equity

and

Whom Does It Work For?

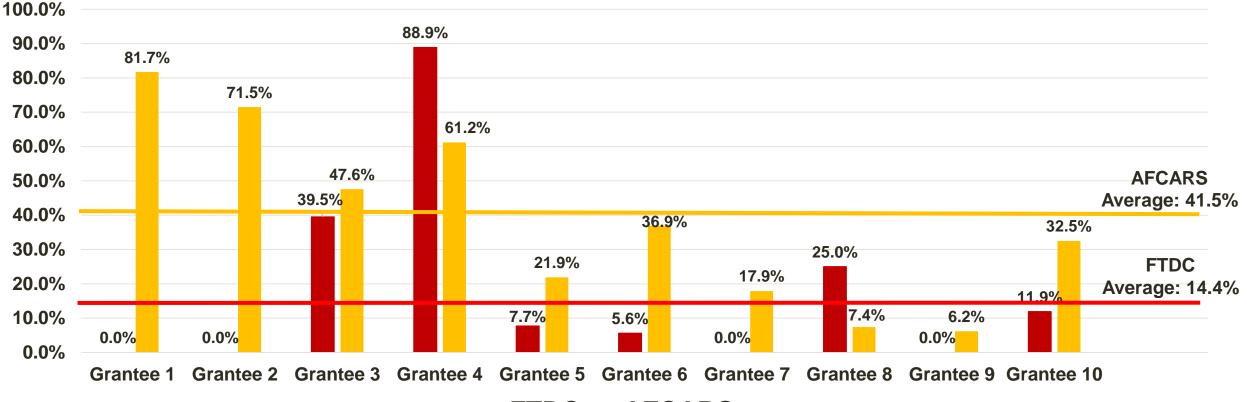




Whom Does It Not Work For?

Multi-Site FTDC Programs (Example B)

% African American Children Who Entered FTDC Programs Compared with Child Welfare Population as Reported by AFCARS 2015



FTDC AFCARS

TAKING ACTION

Building the Evidence Base

EXAMPLE Leaders Call to Action!

SSIP Grantees

Colorado

Peer Learning Courts

- Jefferson County FIT Court (CO)
- Wapello County FTC (IA)
- Dunklin County FTC (MO)
- King County FTC (WA)



TOOLS and RESOURCES

Process and Outcomes Studies

Evidence-Based Programs

Family First Prevention Services Act

CAPTA, CARA, and Plans of Safe Care

https://www.cffutures.org/national-fdc-tta-program/



TOOLS and RESOURCES

National Strategic Plan for FDCs

Learning Academy

A Resource Guide

National Family Drug Court Training and Technical Assistance Program

Advancing the Family Drug Court Movement

The materials and resources in this Guide can be accessed on our website at <u>www.cffutures.org</u>

Please contact us if you have any questions or need further assistance at fdc@cffutures.org.

Updated May 201



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Peer Learning Court Program

Prevention and Family Recovery Program

Resources and Publications



https://www.cffutures.org/national-fdc-tta-program/

QETA and Discussion

Contact Information

Phil Breitenbucher, MSW Program Director Center for Children and Family Futures pbreitenbucher@cffutures.org

Theresa Lemus, MBA, RN, LADC Senior Program Associate Center for Children and Family Futures tlemus@cffutures.org Improving Family Outcomes

Strengthening

Partnerships